

118TH CONGRESS  
1ST SESSION

# H. R. 1684

To require the Secretary of State to submit an annual report to Congress regarding the ties between criminal gangs and political and economic elites in Haiti and impose sanctions on political and economic elites involved in such criminal activities.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 21, 2023

Mr. MEEKS (for himself, Mr. McCaul, and Mrs. CHERFILUS-MCCORMICK) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require the Secretary of State to submit an annual report to Congress regarding the ties between criminal gangs and political and economic elites in Haiti and impose sanctions on political and economic elites involved in such criminal activities.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Haiti Criminal Collu-  
5       sion Transparency Act of 2023”.

1   **SEC. 2. FINDINGS.**

2       Congress makes the following findings:

3               (1) According to a United Nations estimate, ap-  
4               proximately 167 criminal gangs operated in Haiti in  
5               October 2021, exerting territorial control over as  
6               much as two-thirds of the country.

7               (2) Haitian armed criminal gangs, the most  
8               prominent of which are the G9 Family and Allies  
9               and 400 Mawozo gangs, conduct violent crimes, in-  
10               cluding murder, rape, arms and drug trafficking,  
11               racketeering, kidnapping, and blockades of fuel and  
12               aid deliveries. These crimes have perpetuated the on-  
13               going security and humanitarian crises in Haiti,  
14               which have worsened since the assassination of  
15               President Jovenel Moïse on July 7, 2021.

16               (3) The United Nations Office of the High  
17               Commissioner for Human Rights and the Human  
18               Rights Service jointly found a 333 percent increase  
19               in human rights violations and abuses against the  
20               rights to life and security in Haiti between July  
21               2018 and December 2019.

22               (4) At least 19,000 Haitians were forcibly dis-  
23               placed during 2021 due to rising criminal violence.

24               (5) Armed gangs have used rape, and other  
25               forms of sexual violence to instill fear, punish, sub-  
26               jugate, and inflict pain on local populations with the

1       goal of expanding their areas of influence in Port-  
2       au-Prince.

3                 (6) At least 803 kidnappings were reported in  
4       Haiti during the first 10 months of 2021, including  
5       the kidnapping of more than 16 United States citi-  
6       zents, giving Haiti having the highest per capita kid-  
7       napping rate of any country in the world.

8                 (7) There is significant evidence of collusion be-  
9       tween criminal gangs and economic and political  
10      elites in Haiti, including members of the Haitian  
11      National Police, which has resulted in widespread  
12      impunity and directly contributed to Haiti's current  
13      security crisis.

14                 (8) On December 10, 2020, the Office of For-  
15       eign Assets Control of the Department of the Treas-  
16       ury designated former Haitian National Police offi-  
17       cer Jimmy Chérizier, former Director General of the  
18       Ministry of the Interior Fednel Monchery, and  
19       former Departmental Delegate Joseph Pierre Rich-  
20       ard Duplan under the Global Magnitsky Human  
21       Rights Accountability Act (subtitle F of title XII of  
22       Public Law 114–328; 22 U.S.C. 2656 note) for their  
23       connections to armed criminal gangs, including orga-  
24       nizing the November 2018 La Saline massacre.

1   **SEC. 3. REPORTING REQUIREMENTS.**

2           (a) DEFINITIONS.—In this section:

3               (1) APPROPRIATE CONGRESSIONAL COMMIT-  
4               TEES.—The term “appropriate congressional com-  
5               mittees” means—

6                   (A) the Committee on Foreign Relations of  
7                   the Senate;

8                   (B) the Select Committee on Intelligence  
9                   of the Senate;

10                  (C) the Committee on Foreign Affairs of  
11                  the House of Representatives; and

12                  (D) the Permanent Select Committee on  
13                  Intelligence of the House of Representatives.

14               (2) ECONOMIC ELITES.—The term “economic  
15               elites” means board members, officers, and execu-  
16               tives of groups, committees, corporations, or other  
17               entities that exert substantial influence or control  
18               over Haiti’s economy, infrastructure, or particular  
19               industries.

20               (3) INTELLIGENCE COMMUNITY.—The term  
21               “intelligence community” has the meaning given  
22               such term in section 3(4) of the National Security  
23               Act of 1947 (50 U.S.C. 3003(4)).

24               (4) POLITICAL AND ECONOMIC ELITES.—The  
25               term “political and economic elites” means political  
26               elites and economic elites.

1                             (5) POLITICAL ELITES.—The term “political  
2                             elites” means current and former government officials  
3                             and their high-level staff, political party leaders,  
4                             and political committee leaders.

5                             (b) REPORT REQUIRED.—

6                             (1) IN GENERAL.—Not later than 90 days after  
7                             the date of the enactment of this Act, and annually  
8                             thereafter for the following 5 years, the Secretary of  
9                             State, in coordination with the intelligence commu-  
10                          nity, shall submit a report to the appropriate con-  
11                          gressional committees regarding the ties between  
12                          criminal gangs and political and economic elites in  
13                          Haiti. The report shall—

14                             (A) identify prominent criminal gangs in  
15                             Haiti, describe their criminal activities includ-  
16                          ing coercive recruitment, and identify their pri-  
17                          mary geographic areas of operations;

18                             (B) list Haitian political and economic  
19                          elites who have links to criminal gangs;

20                             (C) describe in detail the relationship be-  
21                          tween the individuals listed pursuant to sub-  
22                          paragraph (B) and the criminal gangs identified  
23                          pursuant to subparagraph (A);

24                             (D) list Haitian political and economic  
25                          elites with links to criminal activities who are

1 currently subjected to visa restrictions or sanc-  
2 tions by the United States, its international  
3 partners, or the United Nations, including in-  
4 formation regarding—

5 (i) the date on which each such Hai-  
6 tian political or economic elite was des-  
7 ignated for restrictions or sanctions;

8 (ii) which countries have designated  
9 such Haitian political and economic elites  
10 for restrictions or sanctions; and

11 (iii) for Haitian political and economic  
12 elites who were designated by the United  
13 States, the statutory basis for such des-  
14 ignation;

15 (E) describe in detail how Haitian political  
16 and economic elites use their relationships with  
17 criminal gangs to advance their political and  
18 economic interests and agenda;

19 (F) include an assessment of how the na-  
20 ture and extent of collusion between political  
21 and economic elites and criminal gangs threat-  
22 ens the Haitian people and United States na-  
23 tional interests and activities in the country, in-  
24 cluding the provision of security assistance to  
25 the Haitian government; and

6                             (2) FORM OF REPORT.—The report required  
7       under paragraph (1) shall be submitted in unclassi-  
8       fied form, but may include a classified annex.

9        (c) DESIGNATIONS OF POLITICAL AND ECONOMIC  
10 ELITES.—

11                         (1) IN GENERAL.—The Secretary of State, in  
12 coordination with other relevant Federal agencies  
13 and departments, shall identify persons identified  
14 pursuant to subparagraphs (A) and (B) of sub-  
15 section (b)(1) who may be subjected to visa restric-  
16 tions and sanctions under—

(B) section 1263 of the Global Magnitsky Human Rights Accountability Act (22 U.S.C. 10102).

1       mitted pursuant to subsection (b), the President  
2       shall impose, on individuals identified pursuant to  
3       paragraph (1), to the extent applicable, the sanc-  
4       tions referred to in subparagraphs (A) and (B) of  
5       such paragraph.

6                 (3) WAIVER.—The President may waive the re-  
7       quirements under paragraphs (1) and (2) with re-  
8       spect to a foreign person if the President certifies  
9       and reports to the appropriate congressional com-  
10      mittees before such waiver is to take effect that such  
11      waiver—

12                     (A) would serve a vital national interest of  
13       the United States; or

14                     (B) is necessary for the delivery of human-  
15       itarian assistance or other assistance that sup-  
16       ports basic human needs.

17                 (4) PUBLIC AVAILABILITY.—The list of persons  
18       identified pursuant to subsection (b)(1)(B) shall be  
19       posted on a publicly accessible website of the De-  
20       partment of State beginning on the date on which  
21       the report required under subsection (b)(1) is sub-  
22       mitted to Congress.

1       (d) SUNSET.—This section shall cease to have effect  
2 on the date that is 5 years after the date of the enactment  
3 of this Act.

